

## Message Text

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ACTION ACDA-12

INFO OCT-01 EUR-12 IO-13 ISO-00 ACDE-00 SOE-02 AF-10  
ARA-10 CIAE-00 DODE-00 EA-10 PM-05 H-01 INR-10  
L-03 NASA-01 NEA-10 NSAE-00 NSC-05 OIC-02 SP-02  
PA-01 DOE-15 SAS-02 CEQ-01 OES-09 SS-15 ICA-11  
NRC-05 /168 W

-----005905 291739Z /43

P 291653Z AUG 78  
FM USMISSION GENEVA  
TO SECSTATE WASHDC PRIORITY 3611  
INFO AMEMBASSY MOSCOW

C O N F I D E N T I A L SECTION 01 OF 02 GENEVA 13093

E.O. 11652: GDS  
TAGS: PARM, CCD, UR, US  
SUBJECT: US-USSR CHEMICAL WEAPONS NEGOTIATIONS, ROUND  
8: DRAFTING GROUP MEETING NO. 2

CW MESSAGE NO. 9

1. SUMMARY: SECOND DRAFTING GROUP MEETING OF ROUND EIGHT WAS HELD FRIDAY, AUGUST 25. US DEL PRESENTED A POINT-BY-POINT STOCKTAKING IN THE AREA OF SCOPE. THE PURPOSE WAS TO OBTAIN SOVIET CONFIRMATION OF US UNDERSTANDING AS TO WHERE AGREEMENT AND DISAGREEMENT EXISTS AND TO GIVE THE SOVIETS AN OPPORTUNITY TO PROVIDE CLARIFICATIONS OF THEIR POSITION. THE SOVIETS HAD NO IMMEDIATE COMMENTS BUT IMPLIED THEY WOULD RESPOND TO US PRESENTATION LATER. SOV DEL, IN RESPONSE TO AUG 22 QUESTION BY US, STATED THAT THEY ARE CONTINUING TO STUDY THE US PROPOSAL FOR DESTRUCTION OF DECLARED STOCKS AT SPECIALIZED FACILITIES. END SUMMARY.

2. THE SECOND DRAFTING GROUP MEETING OF ROUND EIGHT WAS HELD FRIDAY AFTERNOON, AUGUST 25, 1978.  
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3. US DEP DEL HEAD (FLOWERREE) REVIEWED A NUMBER OF POINTS IN THE AREA OF SCOPE ON WHICH THE UNITED STATES BELIEVES BOTH SIDES AGREE. HE SAID THE US DEL WOULD APPRECIATE SOVIET CONFIRMATION.

A. DEVELOPMENT, PRODUCTION, STOCKPILING, ACQUISITION, OR

RETENTION OF MEANS OF PROTECTION AGAINST CHEMICAL ATTACK  
WOULD BE PERMITTED.

B. TRANSFER OF THE MEANS OF CHEMICAL WARFARE TO OTHERS  
WOULD BE PROHIBITED, AS WOULD ANY OTHER EFFORT TO HELP  
OTHERS OBTAIN THE MEANS OF CHEMICAL WARFARE.

C. THE CONVENTION WOULD APPLY NOT ONLY TO CHEMICALS WITH  
A DIRECT HARMFUL EFFECT BUT ALSO TO THEIR PRECURSORS.  
THE RANGE OF CHEMICALS TO BE COVERED WOULD BE SUPER-TOXIC  
LETHAL, OTHER LETHAL AND HIGHLY TOXIC CHEMICALS, AND THEIR  
PRECUSORS.

D. THE PRINCIPAL CRITERION FOR APPLICATION OF THE PROVI-  
SIONS OF THE AGREEMENT TO SPECIFIC CHEMICALS WOULD BE  
WHETHER THE SPECIFIC ACTIVITIES IN QUESTION ARE JUSTIFIED  
FOR NONHOSTILE PURPOSES ("GENERAL PURPOSE CRITERION").  
TO ASSIST IN APPLYING THE GENERAL PURPOSE CRITERION, TWO  
SUPPLEMENTARY TOXICITY CRITERIAL WOULD BE ADOPTED.

E. THE APPROXIMATE VALUES OF THE TWO SUPPLEMENTARY TOXI-  
CITY CRITERIA WOULD BE LCT50 2,000 MG-MIN/CUBIC METER  
AND 20,000 MG-MIN/CUBIC METER OR EQUIVALENT VALUES FOR  
SUBCUTANEOUS ADMINISTRATION.

F. DEFINITIONS OF IMPORTANT TERMS WOULD BE INCORPORATED  
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IN THE JOINT INITIATIVE.

4. US DEL MEMBER (MIKULAK) SAID BOTH SIDES HAD TAKEN  
THE POSITION THAT THE DEVELOPMENT, PRODUCTION, STOCKPILING  
ACQUISITION, OR RETENTION OF THE MEANS OF CHEMICAL WARFARE  
SHOULD BE PROHIBITED. HE POINTED OUT THAT BECAUSE THIS  
PROVISION IS CENTRAL TO THE CONVENTION, IT IS IMPORTANT  
THAT SOME ASPECTS CLOSELY RELATED TO IT BE CLARIFIED:

A. THE APPARENT SOVIET POSITION THAT THE USE OF MUNI-  
TIONS IN PROTECTIVE TRAINING AND ATTENDANT DEVELOPMENT,  
PRODUCTION, STOCKPILING, ACQUISITION, RETENTION, OR TRANS-  
FER OF MUNITIONS BE PERMITTED. THE US HAS PREVIOUSLY EX-  
PRESSED ITS CONCERNS THAT SUCH ACTIVITY COULD UNDERMINE  
ONE OF THE BASIC OBJECTIVES OF THE CONVENTION AND WOULD  
WELCOME CLARIFICATION OF THE SOVIET POSITION.

B. THE USE OF ACTUAL TOXIC CHEMICALS IN TRAINING. IN  
VIEW OF THE SOVIET DESIRE TO USE SUCH CHEMICALS IN TRAIN-  
ING, THE US HAS PREVIOUSLY PROPOSED THAT SUCH CHEMICALS  
COULD BE USED FOR PROTECTIVE TRAINING PURPOSES FOR FIVE  
YEARS AND THAT SUCH USE BE REVIEWED AT THE END OF THE

PERIOD. THE US DEL CONTINUES TO BE INTERESTED IN THE SOVIET REACTION TO THIS US PROPOSAL.

C. THE TWO SIDES APPEAR TO DISAGREE ON WHETHER OR NOT THERE SHOULD BE A BAN ON THE DEVELOPMENT, PRODUCTION, STOCKPILING, ACQUISITION, OR RETENTION OF SUPER-TOXIC CHEMICALS FOR MILITARY PURPOSES NOT RELATED TO CHEMICAL WARFARE (US-YES; USSR-NO). THE SOVIET SIDE SAID IN THE LAST PLENARY MEETING THAT ACTIVITIES WITH RESPECT TO SUPER-TOXIC CHEMICALS SHOULD BE GUIDED BY THE GENERAL PURPOSE CRITERION (ON WHICH AN AGREED DEFINITION HAS NOT YET BEEN REACHED) AND THAT SUCH CHEMICALS BE TREATED IN THE

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C O N F I D E N T I A L SECTION 02 OF 02 GENEVA 13093

SAME WAY AS SUPER-TOXIC CHEMICALS FOR PEACEFUL PURPOSES. FURTHER DISCUSSION AND CLARIFICATION OF THE SOVIET POSITION ARE NEEDED.

5. US DEL MEMBER (BAY) DISCUSSED PROHIBITION OF TRANSFER OF SUPER-TOXIC CHEMICALS TO NON-PARTIES FOR PROTECTIVE PURPOSES. HE POINTED OUT THAT BOTH SIDES APPEAR TO AGREE ON THIS OBJECTIVE BUT SAID SEVERAL AMBIGUITIES IN THE SOVIET POSITION REQUIRE FURTHER CLARIFICATION:

A. FIRST, THE US HAS PREVIOUSLY PROPOSED THAT THE TRANSFER OF SUPER-TOXIC CHEMICALS TO PARTIES FOR PROTECTIVE PURPOSES -E SUBJECT TO APPROPRIATE NOTIFICATIONS. IT IS NOT CLEAR WHETHER THE SOVIET SIDE HAS AGREED WITH THIS PROPOSAL.

B. IN HIS PLENARY PRESENTATION OF AUGUST 23, 1978, AMB. LIKHACHEV STATED THAT "WE AGREE TO PROHIBIT THE TRANSFER OF SUPER-TOXIC CHEMICALS FOR ANY PURPOSE TO STATES NON-PARTIES TO THE CONVENTION." IT IS NOT CLEAR WHETHER THIS IS INTENDED TO PRECLUDE TRANSFERS EVEN FOR PEACEFUL PURPOSES AND, IF SO, HOW SUCH A PROHIBITION CAN BE RECONFIDENTIAL

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CILED WITH THE GENERAL PURPOSE CRITERION.

C. AMB. LIKHACHEV ALSO STATED THAT "MOREOVER, WE PROPOSE TO BAN THE TRANSFER (TO NON-PARTIES) OF ANY INCAPACITANTS AND SUCH IRRITANTS AS COULD BE USED FOR MILITARY PURPOSES." AGAIN, THE US DEL WOULD APPRECIATE CLARIFICATION AS TO WHETHER OR NOT A PROHIBITION ON THE TRANSFER OF THESE CHEMICALS EVEN FOR PEACEFUL PURPOSES IS BEING PROPOSED.

6. US DEL MEMBER (LEONARD) REFERRED TO THE US PROPOSAL THAT THERE BE A CEILING OF ONE METRIC TON PER YEAR ON THE QUANTITY OF OTHERWISE PROHIBITED SUPER-TOXIC CHEMICALS WHICH STATES COULD POSSESS FOR PROTECTIVE PURPOSES. HE SAID THE TWO SIDES APPEAR TO AGREE ON THIS OBJECTIVE, BUT THERE REMAIN SOME RELATED ASPECTS OF THE SOVIET POSITION WHICH REQUIRE CLARIFICATION:

A. THERE SEEM TO BE DIFFERENCES IN VIEW ON DETERMINING AMOUNTS FOR STATES PARTIES OTHER THAN THE US AND THE SOVIET UNION AND THE ROLE OF THE CONSULTATIVE COMMITTEE IN THIS MATTER. HOW WOULD THE CONSULTATIVE COMMITTEE DETERMINE THESE QUANTITIES? ALSO, IS THE ONE METRIC TON AN AUTOMATIC CEILING OR WOULD BOTH THE US AND THE SOVIET UNION HAVE TO JUSTIFY QUANTITIES UP TO ONE TON TO THE CONSULTATIVE COMMITTEE?

B. THE UNITED STATES ALSO PROPOSED THAT PRODUCTION OF SUPER-TOXIC CHEMICALS FOR PROTECTIVE PURPOSES BE CONFINED TO ONE LOCATION. THE SOVIET SIDE HAS NOT YET ADDRESSED THIS POINT.

7. SOV DEP DEL HEAD (NAZARKIN) COMMENTED THAT THE SOV DEL  
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WOULD STUDY US QUESTIONS AND UNDERSTANDINGS AND RESPOND TO THEM LATER.

8. FLOWERREE STATED THAT IF THE SOV DEL AGREES WITH THE US CHARACTERIZATION OF THE UNDERSTANDINGS, THERE ARE ONLY A FEW MATTERS IN THE AREA OF SCOPE WHERE FURTHER DISCUSSION IS NEEDED AND THESE COULD BE DISCUSSED AT THE NEXT TWO MEETINGS OF THE DRAFTING GROUP.

9. IT WAS AGREED THAT THE AGENDAS WOULD BE:

A. FOR THE NEXT MEETING:

(1) CHEMICAL MUNITIONS AND THE USE OF OTHERWISE PROHIBITED CHEMICALS IN TRAINING.

(2) THE PRODUCTION, STOCKPILING, ETC. OF SUPERTOXIC CHEMICALS FOR MILITARY PURPOSES NOT RELATED TO CHEMICAL WARFARE.

B. AT THE SUCCEEDING MEETING:

(1) QUESTIONS ASSOCIATED WITH NON-TRANSFER PROPOSALS.

(2) QUESTIONS RELATING TO THE CEILING ON AMOUNTS OF PERMITTED CHEMICALS FOR PROTECTIVE PURPOSES.

10. SOV DEP DEL HEAD ALSO RESPONDED TO US QUERY AT PREVIOUS DRAFTING GROUP MEETING (GENEVA 12858) AS TO THE RESULTS OF THE SOVIET STUDY OF THE US PROPOSAL FOR DESTRUCTION OF DECLARED STOCKS AT SPECIALIZED FACILITIES BY STATING THAT "THE SOVIET SIDE IS CONTINUING TO STUDY THE QUESTION."

11. SOV DEP DEL HEAD INDICATED THE SOVIETS WOULD HAVE A PLENARY STATEMENT TO MAKE SOON BUT COULD NOT SAY WHEN THEY WOULD BE PREPARED TO DO SO. THE DATE FOR THE NEXT PLENARY WAS LEFT OPEN.

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WOULD BE PREPARED TO DO SO. THE DATE FOR THE NEXT PLENARY WAS LEFT OPEN.

12. IT WAS TENTATIVELY AGREED TO HOLD THE NEXT DRAFTING GROUP MEETING ON TUESDAY AFTERNOON, AUGUST 29. VANDEN HEUVEL

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## Message Attributes

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**To:** STATE  
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